



# *Statement of Assurance*

## 2016/17



**SAFER, STRONGER COMMUNITIES; SAFE  
EFFECTIVE FIREFIGHTERS**

[www.merseyfire.gov.uk](http://www.merseyfire.gov.uk)

# Merseyside Fire & Rescue Authority

## ANNUAL STATEMENT OF ASSURANCE 2016/17

### CONTENTS

|   |        |
|---|--------|
| 1. Foreword                                     | Page 2 |
| 2. Introduction                                 | 3      |
| 3. Governance Arrangements                      | 4      |
| 4. Overview of Merseyside Fire & Rescue Service | 6      |
| 5. The risks we face in Merseyside              | 9      |
| 6. Risks beyond our borders                     | 10     |
| 7. Our Services to the Community                | 11     |
| 8. Our Performance                              | 12     |
| 9. Financial Performance                        | 14     |
| 10. Our Future Plans                            | 15     |
| 11. Glossary of Terms                           | 17     |

# MERSEYSIDE FIRE & RESCUE AUTHORITY

## ANNUAL STATEMENT OF ASSURANCE 2016/17

### 1. Foreword

Fire and Rescue Authorities are accountable for their performance and as such, information regarding effectiveness and value for money should be accessible, transparent and accurately reported to the communities they serve. Along with legislation which governs how FRA's provide their services, the [Fire and Rescue National Framework for England 2012](#) requires Merseyside Fire and Rescue Authority (MFRA) to produce this Annual Statement of Assurance. The Statement of Assurance focuses on Authority governance, performance and activity that took place between 1<sup>st</sup> April 2016 and 31<sup>st</sup> March 2017.

**'Fire and rescue authorities must provide annual assurance on financial, governance and operational matters and show how they have had due regard to the expectations set out in their integrated risk management plan and the requirements included in the Framework. To provide an accessible way in which communities, Government, local authorities and other partners may make a valid assessment of their local fire and rescue authority's performance.'**

*DCLG Guidance on Statements of Assurance for FRA's in England*

Merseyside FRA has faced budget cuts on an unprecedented scale over a number of years. These cuts have had a significant impact on organisational capacity and have resulted in a reduction in the number of immediately available fire engines from 42 in 2011 to 24 (2 additional appliances are available through recall arrangements) in 2016/17. This has had an impact on the speed and weight of attack when responding to incidents and in the ability of the Service to maintain the levels of community safety intervention delivered over the last decade. During 2016/17, the Authority continued to work towards the merger\* of fire stations in Knowsley, St Helens and Wirral. The new fire station at Prescott in Knowsley will replace Huyton and Whiston fire stations and due to open in early 2018. When complete, these mergers will contribute to delivering the cuts made in previous years. Further cuts between 2016/17 and 2019/20 will require further savings of £11m. £2m of this total will have to come from emergency response (fire appliances and firefighters). It is increasingly likely that cuts will continue beyond 2020. Whilst you should be reassured that the Service will continue to deliver a fast response to an emergency and will carry out prevention activities aimed at those people most at risk, it is an unfortunate reality that the speed of response to emergency calls (especially the speed of the second and third responding fire engine) will not be at the levels delivered prior to the cuts.

We hope that you find this Statement of Assurance useful and that it explains the context and scale of the challenges faced by the Authority now and in the future. It is intended to direct readers to other published reports, rather than repeating existing material and as a result it contains several hyperlinks. If you require

copies of any documents or have any comments or questions please contact Jackie Sutton – Integrated Risk Management Planning Officer on 0151 296 4563 or by email on [jackiesutton@merseyfire.gov.uk](mailto:jackiesutton@merseyfire.gov.uk)

\*Merger = closure of two fire stations, replacing them with one new fire station in an optimal location.

## 2. Introduction

Merseyside is a Metropolitan County in the north west of England, which straddles the Mersey Estuary and includes the metropolitan districts of Knowsley, Liverpool, Sefton, St Helens and Wirral.

Merseyside spans 249 square miles (645 Km<sup>2</sup>) of land containing a mix of high density urban areas, suburbs, semi-rural and rural locations, but overwhelmingly the land use is urban. Its largest business district is in Liverpool City Centre, but Merseyside is also a polycentric county with five metropolitan districts, each of which has at least one major town centre and outlying suburbs.

Mid 2016 estimated figures showed that Merseyside has a population total of 1,406,447. This is a 1.8% increase on 2011 census figures. The population is split 48.7% male and 51.3% female. Merseyside has a lower proportion of children (17.8%) and higher proportions of working age residents (63.5%) and a higher proportion of older people (18.7%) than North West averages. Our [Profile of Merseyside Demography, Equality and Diversity](#) report outlines the communities we serve.

In the current economic climate, where resources are increasingly under pressure, it is challenging to constantly deliver high quality services across all areas of the organisation. This, however, highlights the importance of keeping equality and diversity at the forefront of our minds, ensuring we understand how our decisions affect our business, communities and the people who work for MFRA.

We have worked hard over the last few years to anticipate the impact of the cuts and reduce the effect they will have on our communities. By using natural retirement rates and reserves it has not been necessary to make any staff compulsorily redundant. However the Comprehensive Spending Review for 2016/17 was announced in late 2015 and this requires the Authority to deliver further savings of £11m between 2016/2020. Redundancy may not be avoidable in the future.

We believe that fire does discriminate against the old and infirm and those in socio-economically disadvantaged areas. We have developed policies and procedures to ensure we identify and target our efforts towards the most vulnerable and at risk within our communities.

We will continue to fit smoke alarms FREE of charge to those over 65 and those referred by other agencies who understand fire risk, or by our staff as part of specific campaigns following fatal fires or otherwise e.g. Private landlord accreditation scheme.

Other Merseyside residents can access free fire safety advice on request. This can include the installation of smoke alarms if necessary and the person requesting the service is asked to cover the unit cost of the alarm (this service is provided by volunteers on a non-profit basis).

Merseyside Fire & Rescue Authority actively supports the reduction of Hate Crime across Merseyside and has introduced Safe Havens at all fire stations. We use target hardening techniques to prevent incidents and/or reduce the effects on victims.

To date we have continued to maintain a very fast average response to incidents (despite a reduction in appliance numbers) and by targeting our prevention activity and working smarter, we are still having a real impact on the safety of the people of Merseyside.

MFRA published the [Service Delivery Plan 2017-18](#) in April 2017 and, following 12 weeks consultation with the public, partners, staff and stakeholders, the [Integrated Risk Management Plan 2017-20](#) was published in April 2017 to respond to the changing risks and needs within our communities. The previous [Integrated Risk Management Plan 2015-17](#) was published in April 2015 as a 2 year supplement to the [IRMP 2013/16](#) published to take account of the Government grant being released for 2 years (2015/17). The Service Delivery Plan establishes the standards of performance expected and reported on the 2016/17 outcomes. The Integrated Risk Management Plan sets out how we will continue to deliver our services to meet local risks. It describes a noticeably leaner but dynamic fire and rescue service delivered in the most effective and efficient way. Anyone who needs us in an emergency will still receive one of the fastest responses in the country.

### **3. Governance arrangements**

Merseyside Fire and Rescue Authority was established on 1<sup>st</sup> April 1986 by the Local Government Act 1985 which made provision for joint authorities to be established in the major metropolitan areas following the abolition of the metropolitan county councils.

Although the Authority does not have all the powers of a Council, it is nonetheless a Local Authority in its own right, separate and distinct from the constituent councils. It is therefore subject to many of the same rules and regulations which govern other Local Authorities.

#### **The Authority**

The Authority is made up of 18 Elected Members, all of whom must be a Councillor elected to one of the five constituent district councils within Merseyside (Knowsley, Liverpool, Sefton, St Helens and Wirral). There is also an independent person on the Authority. Members of the Authority have a responsibility to the whole community of Merseyside and are directly accountable to the people of Merseyside for the running of the Fire and Rescue Service. All Members meet together as the Fire and Rescue Authority. Meetings of the Authority are normally open to the public and details are published on our website [Merseyfire.gov.uk - Authority](http://Merseyfire.gov.uk - Authority).

The Authority has ultimate responsibility for decision making but has delegated many decisions to committees as part of their Terms of Reference (available to view in the Constitution) and officers. Elected Members work closely with officers (the staff employed by the Authority) to develop policies, plans and

strategies to give direction to the Service and to ensure that services are delivered in line with the Authority's objectives.

There are a number of organisations which are independent from the Authority, but have an impact on its service areas. In order that the Authority can maintain effective partnerships with a number of these organisations, Members of the Authority sit on the various committees and forums that are responsible for them:

- Association of Metropolitan Fire & Rescue Authorities
- Local Government Association
- Liverpool City Region Brussels Office
- National Joint Council
- North West Employers' Organisation
- North West Fire and Rescue Forum
- The Toxteth FireFit Hub

### **Our legal responsibilities**

The full [Merseyside Fire and Rescue Authority](#) Constitution and Governance can be found on our website. It details how the Authority conducts its business and includes detailed procedures and codes of practice including:

- Members code of conduct
- [Authority Constitution 2016-17](#) and allowances
- Meetings, agendas and decisions
- [Complaints Procedure](#)

The Authority has approved and adopted a [Code of Corporate Governance](#) which is consistent with the principles of the CIPFA/SOLACE framework. The key principles of the Authority's Code of Corporate Governance are outlined below;

Three high level principles underpin Corporate Governance:-

- Openness and inclusivity
- Accountability
- Integrity

### **The Fire and Rescue Service National Framework**

The Government has a responsibility to ensure that the public is adequately protected. For fires and other emergencies it does this by providing significant financial resources, giving authorities the power to raise additional local funding, and maintaining a statutory framework within which FRA's should operate.

The [Fire and Rescue National Framework for England 2012](#) sets out the Government's priorities and objectives for FRA's in England. It recognises that operational matters are best determined locally by FRA's in partnership with their communities.

The priorities are:

- To identify and assess the full range of foreseeable fire and rescue related risks their area may face, make provision for prevention and protection activities and respond to incidents appropriately.
- To work in partnership with their communities and a wide range of partners locally and nationally to deliver their service

- To be accountable to communities for the service they provide.

Merseyside Fire and Rescue Authority are satisfied that the systems they have in place fulfil the National Framework requirements.

## 4. Overview of Merseyside Fire and Rescue Service

### Our Mission, Aims and Values

Our Mission; “Safer, Stronger Communities; Safe, Effective Firefighters”, our aims and our values run as a golden thread through everything we do.

### Our Aims

#### Excellent Operational Preparedness

We will provide our firefighters with the training, information, procedures and equipment to ensure they can safely and effectively resolve all emergency incidents.

#### Excellent Operational Response

We will maintain an excellent emergency response to meet risk across Merseyside with safety and effectiveness at its core.

#### Excellent Prevention and Protection

We will work with our partners and our community to protect the most vulnerable through targeted local risk reduction interventions and the robust application of our legal powers.

#### Excellent People

We will develop and value all our employees, respecting diversity, promoting opportunity and equality for all.

We plan our actions by embedding our **core values** into the way we deliver our services:

- Make a positive difference to our community;
- Provide an excellent and affordable service
- Everyone matters
- Respect our environment
- Our people are the best they can be.

### Responsibility & accountability of the Chief Fire Officer

The Chief Fire Officer is the Head of Paid Service in law under S. 4 of the Local Government & Housing Act 1989. The Chief Fire Officer is responsible for;

- *Ensuring that the staffing needs of the organisation are adequate to perform the Authority’s statutory functions*
- *Ensuring that the discharge of the Authority’s functions is efficiently and effectively co-ordinated*
- *Arranging for and ensuring the proper appointment and management of the Authority’s staff.*
- *Arranging for and ensuring the effective organisation of the Authority’s staff in an appropriate structure with relevant departments.*

**The Chief Fire Officer is accountable to the Authority.** Details of the powers delegated to the Chief Fire Officer (and in their absence the Deputy Chief Fire Officer,) who may further delegate to any member of either the Executive Team or the Strategic Management Group as appropriate, can be found on page 45 of the MFRA [Constitution 2015-16](#) .

The success of our service provision is largely dependent on the skills, abilities and dedication of our staff. That is why we invest resources in ensuring that our people are the best they can be through training and development, appraisal, health and wellbeing. Our aim at MFRA is to have Excellent People:

***‘We will develop and value all our employees, respecting diversity, promoting opportunity and equality for all’.***

Staffing levels, including the number of officers, can be found on the [DCLG 2016](#) (Department for Communities and Local Government) and [CIPFA 2016](#) (Chartered Institute of Public Finance and Accountancy) websites. A log in is required.

### **Organisational Development**

Each member of staff has their individual training, learning and development needs identified by their line manager at their annual performance appraisal and development review. This in turn informs an annual training needs analysis. This is used to identify new equipment, methods of working, health and safety risks, and compliance with legislation or succession planning which have arisen, or may, arise in the coming years.

### **Leadership Development**

MFRA recognises the huge contribution our managers and leaders can make to our organisation. To support their development, and that of emerging managers, and to ensure the changing requirements of the organisation are being met, we invest time and training hours in these individuals.

Leadership courses such as CMI (Chartered Management Institute) Levels 3 and 5, Institute of Occupational Safety and Health) IOSH and National Examination Board of Safety and Health (NEBOSH) are attended by uniformed and non-uniformed staff. Uniformed staff interested in development into the role of supervisory manager can enter the Supervisory Management Gateway and attend Operational Incident Command courses at the Fire Service College. MFRA require operational staff seeking progression to undertake the Institute of Fire Engineers (IFE) examinations to demonstrate the underpinning knowledge required for the role. Operational managers are offered courses aimed at developing their knowledge, skills and values to enable them to effectively take over command on the incident ground.

### **Staff consultation - Representative Bodies**

Uniformed staff are represented by the Fire Brigades Union (FBU) and the Fire Officers Association (FOA), non-uniformed staff by UNISON and UNITE. All are invited to take part in consultation around changes to staffing levels or conditions of service, the IRMP and any changes to the service MFRA provide. All are active members of Joint Secretaries, which is a meeting which brings together the representative bodies with the Authority’s Consultation Manager and our Director of People and Organisational Development.



## Staff Survey

In June 2016 Merseyside Fire and Rescue Authority conducted a 2nd staff survey, facilitated by an independent organisation (People Insight). 51% of staff (518) took part this was a 17% decrease in responses when compared to the staff survey in 2014. However the MFRA overall engagement score was 74% which is an unprecedented 19% point increase on the 2014 score.

- 76% of respondents said they enjoyed their work
- 79% said they were proud to work for MFRA.

As a result of the Staff Surveys MFRA developed a set of engagement principles which are embedded across the service. When staff were asked what has changed within MFRA since the last survey and had a positive impact on you, positive comments included:

- Watch Managers feel empowered
- Station Managers are more approachable
- Improving communication
- Less micro management
- More trust
- More support from Senior Managers

A summary report on the Staff Survey results provided by People Insight was considered by Merseyside Fire and Rescue Authority. This report summarises all of the results produced by People Insight and can be found on the MFRA website [Staff Survey Results 2016](#)

## Equality and Diversity

The public sector Equality Duty, of the Equality Act 2010, requires public bodies to consider all individuals when carrying out their day to day work – in shaping policy, in delivering services and in relation to their own employees. It requires public bodies to have due regard to the need to eliminate discrimination, advance equality of opportunity, and foster good relations between different people when carrying out their activities. MFRA is committed to considering equality and diversity in the way we provide our services and the [MFRA Equality and Diversity Statement](#) and supporting documentation is available on the website.

We have published [an Annual Equality and Diversity Report 2016/17 \(to be added in December\)](#) which sets out how we have met our legal obligations and improved outcomes for our communities.

## 5. [The risks we face in Merseyside](#)

The [Fire and Rescue Services Act 2004](#) requires every fire and rescue authority to produce an [Integrated Risk Management Plan 2017-20](#) to develop services to respond to those risks and help prevent incidents occurring. [The Civil Contingencies Act 2004](#) also places a legal duty on local emergency responders to carry out assessments on the risks to their area and publish them. The [Merseyside Community Risk Register](#) identifies the areas of potential risk to the population and infrastructure of Merseyside and the nature of

that risk. The likelihood of an event occurring has been assessed using historical evidence and projected occurrence data relating to the risk occurring over a five year period at the magnitude reflected within the outcome description. The potential impact of such an emergency has been assessed with regard to health, social, economic and environmental effects in accordance with national guidance.

### **Social Risk**

We know that deprivation and environment can increase risk from fire and other emergencies. In Merseyside there are some areas of affluence, for example in West Wirral and North Sefton, but large areas of Merseyside fall within the highest ratings of social deprivation. The Indices of Multiple Deprivation 2015 indicate that 32 per cent of the super output areas (SOA's) in Merseyside are ranked in the top 10 per cent of the most deprived SOA's in England with high levels of social exclusion and crime. In addition, all the local authorities in Merseyside are within the top 20 per cent of the most income deprived in England. We consider this when we plan our services and target those services at people we identify as most at risk. We are particularly targeting the increasing number of older people who are now remaining in their own homes.

### **Environmental & Economic Risks**

There are other types of risk too. Other risks within the Merseyside area include:

- Coastline on the west of the MFRA area.
- John Lennon Airport
- Under and over ground rail links, including under the River Mersey
- Two road tunnels under the River Mersey
- Two premier league football stadia
- Liverpool City Centre and many heritage buildings
- Dock estates in Liverpool and Birkenhead
- Beaches and areas of natural beauty such as Freshfield Pinewoods, Hilbre Island and Carr Mill Dam
- RAF Woodvale airfield, Altcar Army camp and rifle range.
- Industrial estates accommodating large factories down to small industrial units.
- Ten Control of Major Accident Hazard (COMAH) sites such as Nustar petrochemical plant.
- Large shopping areas including Liverpool One in the City Centre.
- Three Universities with large blocks of student accommodation both in and outside the city centre.

## **6. Risks beyond our borders**

### **National & Local Resilience**

Over recent years large scale emergency incidents have increased in the UK. This has been due to climate change and terrorist activities. As a direct result the Government introduced the 'National Resilience' programme.

MFRA is the lead authority for National Resilience on behalf of Home Office and provides a substantial commitment by hosting an Urban Search and Rescue (USAR) team, a USAR canine team, USAR Tactical Advisors (Tac Ads), a High Volume Pump (HVP), a Detection, Identification and Monitoring (DIM) vehicle with a cadre of DIM advisors and Mass Decontamination Unit (MDU). We also have 2 type B flood rescue

teams and one Flood Tactical Advisor declared on the DEFRA national flood rescue asset register. All of these assets are available at all times for national deployment.

In 2012 MFRA extended its USAR role, becoming a member of the UK International Search and Rescue Team (UKISAR), which is an internationally deployable, heavy classified Urban Search and Rescue (USAR) team. This team is available for deployment to incidents anywhere in the world on behalf of the UK Government. The Merseyside FRS contingent formed part of the team that were successfully reclassified via the International Search and Rescue Advisory Group (INSARAG) in 2016.

Under Sections 13 and 16 of the [Fire and Rescue Services Act 2004](#) MFRA are required to have in place mutual assistance arrangements with neighbouring FRA's. These agreements are regularly reviewed.

### **Management of Risk**

The fire and rescue service is a 24 hour a day, 365 days a year operation and as a result MFRA produces plans that enable it to respond to any events that could threaten service delivery in Merseyside. These plans include:

- [Service Delivery Plan 2017-18](#) for 2016/17 outcomes
- [Integrated Risk Management Plan 2017-20](#)
- [Budget and Financial Plan 2015/16-2019/20](#)
- Corporate Risk Register 2016/17 available on MFRS Portal

All serve to identify and plan for existing and potential risks to the Authority's assets and services.

Our [Business Continuity Management Policy](#) provides clear and defined strategies to address the following:

- Total loss of any Merseyside Fire & Rescue Service Department.
- Significant/partial damage to any Merseyside Fire & Rescue Authority Department.
- Significant/partial Failure of the Information Technology system.
- Loss of /damage to information/data
- Loss of/disruption to primary utilities.
- Loss of staff/Pandemic.
- Loss of suppliers.

Functional Business Continuity Plans have been prepared and are tested regularly.

## **7. Our Services to the Community**

MFRA operates within clearly defined statutory and policy framework requirements as set out in the:

- [The Fire and Rescue Services Act 2004](#)
- [The Fire and Rescue Services \(Emergencies\) \(Order\) 2007](#)
- [The Civil Contingencies Act 2004](#)
- [Localism Act 2011](#)
- [Regulatory Reform \(Fire Safety\) Order 2005](#)

- [Fire and Rescue National Framework for England 2012](#)
- [Local Government Acts 1972 to date](#)

The [Service Delivery Plan 2017-18](#) highlights MFRA's commitment to delivering an excellent service to the communities of Merseyside. This document brings together actions from the [IRMP Supplement 2015/17](#), [Integrated Risk Management Plan 2017-20](#), Station Community Safety Delivery Plans, Functional Plans, [Equality and Diversity](#) planning and details of outcomes from 2016/17. All these plans are available to view through the MFRA Portal.

### Excellent Operational Response

The Authority's priorities clearly stated in the [Service Delivery Plan 2017-18](#) are:

- To maintain an effective emergency response to meet risk across Merseyside with safety and effectiveness at its core
- The [Operational Response](#) function ensures that the Authority, on behalf of the public, is assured with regard to the readiness of its operational workforce, appliances, stations and equipment to respond appropriately and in a timely manner to emergencies, and that when we do respond our firefighters, procedures and equipment are safe and effective.
- The Operational Response function is led by an Area Manager Third Officer who is responsible for the operational element of the MFRA workforce. This equates to approximately 663 people across the 23 crewed Fire Stations, our Fire Control and Officer Group.

### Community Risk Management

The function of the Community Risk Management (CRM) Directorate incorporates the established functions of Prevention and Protection. The activities undertaken on behalf of the directorate have been an integral part of the services integrated risk management plan since its introduction in 2005 reducing fires, deaths and injuries in domestic and commercial premises whilst making Merseyside safer, stronger and healthier.

The work of CRM, traditionally known as Prevention and Protection has expanded to cover extensive and wide ranging activities to actively target and reduce risks in the interests of protecting our communities and our firefighters. In order to manage these activities we have structured the function to align under the 3 P's:

- **PEOPLE** (Community Fire Prevention Department)
  - Home Safety
- **PLACE** (Community Safety Department)
  - Community Safety Partnerships
  - Road safety
  - Water Safety
- **PREMISES** (Community Fire Protection Department)
  - Business Safety

In addition to the above, and underpinning all of the 3 P's we have our **Youth Engagement Department**.

Our Priorities:

**PEOPLE** – Community Fire Prevention department aim to:

- Reduce accidental dwelling fires and deaths and injuries which result from these fires across Merseyside
- Focus our Prevention work on protecting vulnerable people and targeting those most at risk
- Create a team of in house volunteers to allow us to expand our reach into existing and emerging communities as an active and engaged stakeholder to reduce risk of fire and other emergencies.

**PLACE** – Community Safety department aim to:

- Work with Community Safety Partnerships and associated thematic sub groups in order to reduce arson and anti-social behaviour in high demand areas.
- Work with Merseyside Road Safety Partnership and associated thematic sub groups in order to improve road safety and reduce deliberate vehicle misuse.
- Work with partners to establish a Merseyside water Safety Forum in order to improve public safety and promote the safe use of our waterways.

**PREMISES** – Community Fire Protection department aim to:

- Enhance fire safety provision for operational personnel through measures including delivery of Simple Operational Fire Safety Assessment (SOFSA), fires in the built environment training and exercising in premises of special interest such as heritage or those containing fire engineered solutions.
- Review the Services Risk Based Inspection Programme to ensure that our resources are focused on premises that represent the greatest risk in the event of fire.
- Provide advice and support to smaller businesses through the provision of a Better Business for All (BBfA) Partnership with the Local Enterprise Partnership (LEP) to simplify the regulatory system for business owners and responsible persons and help them comply with the law.

**YOUTH ENGAGEMENT** aim to:

- Develop a Youth Engagement Strategy incorporating our planned youth engagement programmes and a sustainable medium term funding plan.
- Enhance our youth engagement programmes through enhanced integration within Community Risk Management Function.
- Explore collaboration opportunities with Merseyside Police and other partners to maximise youth engagement opportunities.

## **8. Our Performance**

The MFRA [Service Delivery Plan 2017-18](#) reports on performance for 2017/18 and establishes the Key (KPI) and Local Performance Indicators (LPI's) and service delivery standards for 2017/18. Performance against

the KPI's is reported to Authority in the [Service Delivery Plan reports](#) and to Strategic Management Group and the Performance Management Group (PMG) on a monthly basis.

Budget cuts have meant that we have had to become smarter about how we target our prevention and protection work. This is reflected in our planning and performance, with Home Fire Safety Checks, and during 2017/18 the Safe and Well Visit, being delivered to specifically targeted people identified as being in need of our intervention. Likewise, our Unwanted Fire Signal Strategy has contributed towards the number of incidents of this type that we attend reducing by 50% since 2011/12.

The risk profile of Merseyside is changing. The population is now increasing after decades of decline however it is also ageing. The link between old age and vulnerability to fire is well recognised within MFRA. During 2017-18 Community Risk Management will introduce the Safe and Well visit to enhance the existing Home Fire Safety Check delivered by operational and community safety teams to specifically targeted people identified as being in need of our intervention.

All fire stations produced and reported on a Community Safety Delivery Plan, in consultation with partners and stakeholders, to agree local targets for priorities within in each station area. These plans are available to view in community fire stations and on each community fire station page on our portal.

Performance is managed and reported on at all levels and in all functions, with staff working hard to reduce the number of emergency incidents that occur in Merseyside. The table illustrates the number of incidents attended by type, for an average day between 2007/08 and 2016/17. The table identifies that during 2016/17 42 incidents were attended on a daily basis against 74.5 during 2007/08. This reduction provides evidence that working with local partners and MFRA's own initiatives and campaigns has had a beneficial impact on the people and communities of Merseyside.

## Average Count of Incidents attended per day

| Incident Type                     | 2007/08     | 2008/09     | 2009/10     | 2010/11     | 2011/12     | 2012/13     | 2013/14     | 2014/15     | 2015/16     | 2016/17     |
|-----------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Accidental Fires in the Home      | 3.6         | 3.6         | 3.6         | 3.3         | 3.3         | 3.1         | 3.2         | 2.9         | 3.0         | 2.7         |
| Other Building and Property Fires | 4.8         | 4.2         | 3.9         | 3.3         | 3.2         | 2.5         | 2.3         | 2.1         | 2.8         | 2.1         |
| Vehicle Fires                     | 4.2         | 3.7         | 3.3         | 2.6         | 2.2         | 2.0         | 1.8         | 1.9         | 1.4         | 2.3         |
| All Antisocial Behaviour Fires    | 29.6        | 22.9        | 21.9        | 20.7        | 18.6        | 11.8        | 15.8        | 12.0        | 12.5        | 13.0        |
| False Automatic Fire Alarms       | 15.0        | 16.6        | 16.3        | 16.2        | 15.3        | 12.5        | 7.5         | 7.7         | 7.9         | 8.6         |
| Other False Alarms                | 8.7         | 7.4         | 6.8         | 5.7         | 5.0         | 4.7         | 4.5         | 4.4         | 4.8         | 5.2         |
| Road Traffic Collisions           | 2.1         | 2.0         | 1.8         | 1.5         | 1.4         | 1.3         | 1.4         | 1.6         | 1.5         | 1.7         |
| Other Special Services            | 6.6         | 6.0         | 5.5         | 5.9         | 5.3         | 5.3         | 5.6         | 5.6         | 6.0         | 6.8         |
| <b>Grand Total</b>                | <b>74.5</b> | <b>66.3</b> | <b>63.1</b> | <b>59.2</b> | <b>54.2</b> | <b>43.0</b> | <b>42.0</b> | <b>38.2</b> | <b>39.9</b> | <b>42.3</b> |

## What others have said about our performance?

Operational Preparedness (Training and National Resilience):

“MFRS demonstrate a clear commitment to embedding JESIP principles into their core doctrine and training and are particularly proactive in regards to their use of the Joint Operational Learning database. This is the epitome of what JESIP is about”.

### ***National JESIP Program Team***

“The MFRS USAR team have a clear grasp of the revised National Concept of Operations and demonstrate high levels of technical and theoretical knowledge across all areas”.

### ***Darryl Ashford-Smith: National USAR Capability Officer***

“The North West region in particular show how collaboration and clear communication are the key to successful implementation of National Operational Guidance and associated Training Specifications; with MFRS being particularly worthy of note for how much they have already incorporated National Guidance in to local policies, procedures and training documentation”.

### ***National Operational Guidance Project Team***

“Merseyside Fire and Rescue Service (MFRS) are represented on the KLSW Safeguarding Adults Board by their Strategic Safeguarding Manager.

Safeguarding Adults Boards are statutory bodies established under the Care Act 2014. The main objective of a SAB is to assure itself that local safeguarding arrangements and partners act to help and protect adults in its area who have health and social care needs and as a result of those needs are unable to protect themselves from abuse or neglect.

The SAB has a strategic role that is greater than the sum of the operational duties of the core partners. It oversees and leads adult safeguarding across the locality and will be interested in a range of matters that contribute to the prevention of abuse and neglect. It has a number of sub-groups which support the board’s work in relation to Staff Development; Performance; Quality Assurance; Policy; Communication and Engagement and Safeguarding Adults Reviews.

The Merseyside Fire and Rescue Service Strategic Safeguarding Manager chairs the Communication and Engagement sub-group. MFRS play a key role in contributing to the Board in order to meet the Board’s statutory duties and key objectives. MFRS are also represented on a number of the Board’s sub-groups and are proactive in driving forward and implementing the Board’s priorities. For example, they are currently actively leading activity to address the challenges presented by those who hoard possessions to such an extent that they may be a risk to themselves or the community.”

***Sue Redmond, Independent Chair Knowsley Liverpool Sefton Wirral Safeguarding Adults Board***

## **9. Financial Performance**

In accordance with the statutory requirement under the Accounts and Audit (England) Regulations 2015 MFRA published a [Statement of Accounts 2016-17](#) and [Annual Governance Statement 2016-17](#) to illustrate that business is being conducted transparently and in accordance with the law and ‘that public money is being properly accounted for and used economically, efficiently and effectively’. *Section 3 of the Local Government Act 1999.*

### **Internal Audit**

The Authority procured its internal audit service under a service level agreement from Liverpool City Council and the arrangement and service was in accordance with the Public Sector Internal Audit Standards (PSIAS).

The Annual Review of Internal Audit Report concluded that:



*“It is our opinion that we can provide Substantial Assurance that the system of internal control in place at Merseyside Fire and Rescue Service for the year ended 31<sup>st</sup> March 2017 accords with proper practice. The 2016/17 fundamental systems audits have shown a substantial level of compliance and none of the audits have identified weaknesses that have required a corporate impact assessment of Major or Moderate. Based on the audit work carried out in 2016/17 we are not aware of any significant control weaknesses within the Service which impact on the Annual Governance Statement.”*

## External Audit

External audit services are carried out by the Grant Thornton.

Grant Thornton’s 2016/17 Audit Findings Report and Audit Report concluded:

“ On the basis of our work having regard to the guidance on the specified criteria issued by the Comptroller and Auditor General in November 2016, we are satisfied that in all respects the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources.”

The [Statement of Accounts 2016-17](#), [Annual Governance Statement 2016-17](#) and [External Audit Report Findings 2016/17](#) are available on the MFRA website. The documents confirm the Authority’s overall performance continues to be strong.

## Our budget for 2016/17

This Fire and Rescue Authority has suffered the largest cut in Government grant of any fire and rescue service in the country – over 35% between 2010/11 and 2015/16. The Government has imposed further significant grant cuts between 2016/17 and 2019/20, which in real terms means that the Authority faces a further 50% reduction in grant funding. This presents the Authority with significant challenges as it seeks to minimise the impact on the levels of service provided to the public. A summary of the budget challenges and plans for 2016/17 – 2019/20 is available in both the [Service Delivery Plan 2016/17](#), [IRMP Supplement 2015/17](#) and [Integrated Risk Management Plan 2017-20](#)

## Financial Management

The Authority produces a five year financial plan that takes into account Revenue, Capital, Reserves and Prudential Borrowing forecasts. In February 2016 a budget was agreed for 2016/17 and it was agreed to accept a four year local government settlement and the financial plan was agreed. A summary is available on the MFRA website [Budget and Financial Plan 2015/16-2019/20](#)

## Our long term financial challenges and commitments

The Authority is seriously concerned about Government’s future requirements to balance the books and the possible impacts on MFRA funding. The Authority have prepared a comprehensive plan to deliver these savings including merging fire stations, changes to work patterns/shifts to match resources to demand and further savings from support staff and non-employee expenditure.

## **10. Our Future Plans**

Our future plans are detailed in the [Integrated Risk Management Plan 2017-20](#) and [Service Delivery Plan 2017-18](#). We will be focused on continuing to deliver an excellent service to the residents and businesses of Merseyside with fewer resources, making more efficient use of resources we have. The annual planning process for the Service Delivery Plan and Community Safety Plans begins in November, approved by Authority and published on 1<sup>st</sup> April.

The Authority have prepared a plan for savings of £11m for the years 2016-2020 as a result of the latest budget cuts. The Authority has planned prudently to minimise the impact on frontline services and has assumed significant efficiency and technical savings of £8m by reducing management and support service costs. The Authority has benefitted from a known £1m increase in the council tax base and the financial plan assumes this increase is permanent. Despite these efficiencies which have identified £9m savings, an unavoidable saving of up to £2m must still be found from operational response.

Station mergers have been approved by the Authority in three Districts. All three mergers are at different stages with work almost complete at Prescot (merging Huyton and Whiston fire stations), planning permission has been granted at Saughall Massie on Wirral (Upton and West Kirby) and agreement on a site in St Helens (St Helens and Eccleston) is progressing.

### **Collaboration**

The Policing and Crime Act 2017 introduced a duty on all three emergency services, to collaborate on the basis of improved efficiency and/or effectiveness in taking forward the Government's commitment to enable fire and police services to work more closely together and develop the role of PCC's. [Emergency Service Collaboration Working Group National Overview 2016.pdf](#)

In Merseyside we are already working closely with our blue light partners. Merseyside Police share our Joint Control Centre at Service Headquarters and have plans to share a number of fire stations including Formby, Heswall and the new station at Prescot. We are also exploring ways of sharing transactional corporate services with the Police.

North West Ambulance Service (NWAS) share a number of our fire stations (Formby, Southport, Bootle and Netherton, Birkenhead and Newton le Willows) and we have piloted a response to Emergency Medical (Cardiac Arrest) incidents alongside the Ambulance Service. NWAS Hazardous Response Team (HART) are based at Croxteth Fire Station with the Merseyside Fire and Rescue Service Urban Search and Rescue (USAR) Team.

### **Community Engagement & Communication**

MFRA undertakes extensive consultation on all aspects of planning including the IRMP and changes to how we provide our services. All relevant [Integrated Risk Management Plan 2017-20](#) documentation is available in the Authority section - Authority Budget Committee on 23<sup>rd</sup> February 2017.

We consult with our communities at independently facilitated public consultation events in the five districts council areas. Principal Officers and management teams deliver briefings and consultation exercises with staff, representative bodies, Councillors, partners, stakeholders and Local Authority leaders.

[Consultation](#) with stakeholders within the community is embedded within all aspects of planning in MFRA with all relevant documentation available on the MFRA website and in the [Integrated Risk Management Plan 2017-20](#). During the planning process we host a wide variety of consultation and engagement forums including:

- Public consultation facilitated by an independent partner organisation – ORS Consultation Report can be found in the Authority section of the MFRA website under the Authority Budget Committee on 23<sup>rd</sup> February 2017.
- Staff consultation
- Local authority and strategic partner consultations
- Staff representative bodies (trade unions)

**Merseyside Fire and Rescue Authority wishes to continue to be provided with assurance in relation to its fire and rescue service including financial health, governance arrangements and service delivery performance. It may be necessary in 2017/18 to consult further with all interested parties and make difficult decisions around service delivery. However the communities of Merseyside can be assured of the Authority's absolute commitment to continuing to deliver the best service it possibly can.**

#### [Access to Information held by Merseyside Fire & Rescue Authority](#)

Government Legislation has been introduced to make public sector organisations more open and accountable to the public. There are primarily three key Acts of Parliament that have been put in place. These consist of:-

- The Data Protection Act 1998 which allows people to have access to their personal information that is held by the Authority.
- The Freedom of Information Act 2000, which broadens people's access to information that is held by public authorities, for example: reports, minutes of meetings etc.
- The Environmental Information Regulations which gives the public increased access to environmental information held by public authorities, for example: reports, readings, research findings etc.
- The Local Government Transparency Regulations 2014.

The service is currently working towards compliance for the new General Data Protection Regulations (GDPR), coming into force in May 2018. A project group has been set up to consider the following points for the processing of personal and sensitive personal information.

- Consent
- Transparency/Accountability
- Profiling

- High Risk Processing
- Certification
- Administration fines
- The role of the Data Protection Officer
- Breach Notification
- Data transfers.

How to gain [Access to information](#) held by MFRA and details of how the legislation above governs what information can be released can be found on the MFRA website.

**Privacy Notice**

We process information securely and follow the principles of the Data Protection Act 1998. We use secure methods when transferring the data and also apply appropriate retention periods. We also ensure that the data is disposed of securely when it is no longer required. The [Privacy Policy](#) can be found on the MFRA website.

**Assurance Declaration**

The Chair of Merseyside Fire and Rescue Authority and Chief Fire Officer of Merseyside Fire and Rescue Service are satisfied that the Authority’s financial, governance and operational assurance arrangements are adequate and operating effectively and meet the requirements detailed within the Fire and Rescue National Framework for England.

This Statement of Assurance is signed on behalf of Merseyside Fire and Rescue Authority as approved at the Authority’s Policy and Resources committee on Thursday 14<sup>th</sup> December 2017.

Councillor Dave Hanratty  
 Chair of Merseyside Fire and Rescue Authority .....

Dan Stephens  
 Chief Fire Officer .....

## Glossary of Terms

|         |   |
|---------|---|
| CFP     | Community Fire Protection or Prevention               |
| CIPFA   | Chartered Institute of Public Finance and Accountancy |
| CMI     | Chartered Management Institute                        |
| COMAH   | Control of Major Accident Hazard                      |
| DCLG    | Department for Communities and Local Government       |
| DEFRA   | Department for Environmental, Food and Rural Affairs  |
| DIM     | Detection, Identification and Monitoring              |
| FBU     | Fire Brigades Union                                   |
| FOA     | Fire Officers Association                             |
| FRA     | Fire and Rescue Authority                             |
| HVP     | High Volume Pump                                      |
| INSARAG | International Search and Rescue Advisory Group        |
| IOSH    | Institute of Occupational Safety and Health           |
| IRMP    | Integrated Risk Management Plan                       |
| MACC    | Mobilising and Communication Centre                   |
| MDD     | Mass Decontamination Disrobe                          |
| MFRA    | Merseyside Fire and Rescue Authority                  |
| NEBOSH  | National Examination Board of Safety                  |
| PSIAS   | Public Sector Internal Audit Standards                |
| SMA     | Subject Matter Adviser                                |
| SOLACE  | Society of Local Authority Chief Executives           |
| UKISAR  | UK International Search and Rescue Team               |
| USAR    | Urban Search and Rescue                               |